

1 FAIR SHAKE ENVIRONMENTAL LEGAL SERVICES
2 Oday Salim (PA Bar No. 309542)
3 osalim@fairshake-els.org
4 3445 Butler Street, Suite 102
5 Pittsburgh, PA 15201
6 Telephone: (412) 904-2774
7 Facsimile: (412) 291-1197
8

9 LEXINGTON LAW GROUP
10 Mark N. Todzo (CA Bar No. 168389)
11 mtodzo@lexlawgroup.com
12 Joseph Mann (CA Bar No. 207968)
13 jmann@lexlawgroup.com
14 (Both admitted *pro hac vice*)
15 503 Divisadero Street
16 San Francisco, CA 94117
17 Telephone: (415) 913-7800
18 Facsimile: (415) 759-4112

19 Attorneys for Defendant
20 CENTER FOR ENVIRONMENTAL
21 HEALTH

22 BABYAGE.COM, INC.,

23 Case No. 3:14-CV-00431-RDM
24 (Honorable Robert D. Mariani)

25 Plaintiff,

26 **DEFENDANT CENTER FOR
ENVIRONMENTAL HEALTH'S
BRIEF IN SUPPORT OF MOTION
FOR SANCTIONS**

27 vs.

28 CENTER FOR ENVIRONMENTAL
29 HEALTH,

30 Defendant.

31 Action filed: March 7, 2014

32 [Filed electronically, concurrently with
33 Defendant's Motion for Sanctions]

TABLE OF CONTENTS

1	INTRODUCTION.	1
2		
3	FACTUAL BACKGROUND.	2
4	A. The Nature Of The Dispute.	2
5	B. The Parties.	3
6	C. CEH's California Enforcement Of Proposition 65 Against Sellers Of Products	
7	Containing TDCPP.	4
8	D. BabyAge's Involvement In The California Litigation.	5
9	E. BabyAge's Duplicative Pennsylvania Suit.	6
10	F. CEH's Unsuccessful Attempts To Convince BabyAge Not To Pursue The	
11	Frivolous Pennsylvania Action.	7
12	LEGAL STANDARDS FOR SANCTIONS.	9
13		
14	ARGUMENT.	11
15	I. BabyAge's Claims Have No Colorable Legal Basis, And Are Founded On False	
16	Allegations.	11
17	II. BabyAge Brought This Suit For An Improper Purpose.	13
18	III. The Court Should Impose Sanctions Against BabyAge Sufficient To Compensate	
19	CEH For Costs Incurred In Defending This Duplicative, Frivolous Suit.	14
20	CONCLUSION.	15
21		
22		
23		
24		
25		
26		
27		
28		

1
2
CASES3
4
TABLE OF AUTHORITIES

<i>Chambers v. NASCO, Inc.</i> , 501 U.S. 32 (1991).....	10
<i>Committee of Dental Amalgam Mfrs. & Distrib. v. Stratton</i> , 92 F.3d 801 (9th Cir. 1996).....	8
<i>Cvetko v. Derry Tp. Police Dep't</i> , 2010 WL 3338256 (M.D. Pa. Aug. 24, 2010).....	10
<i>Gaiardo v. Ethyl Corp.</i> , 835 F.2d 479 (3d Cir. 1987).....	9, 10
<i>General Motors Corp. v. Tracy</i> , 519 U.S. 278 (1997).....	9
<i>Hanoverian, Inc. v. Pennsylvania Dep't of Envtl. Protection</i> , 2008 WL 906545 (M.D. Pa. Mar. 31, 2008).....	10
<i>Lal v. Borough of Kennett Square</i> , 935 F. Supp. 570 (E.D. Pa. 1996)	14
<i>Lease v. Fishel</i> , 712 F. Supp. 2d 359 (M.D. Pa. 2010)	10
<i>Matthews v. Freedman</i> , 128 F.R.D. 194 (E.D. Pa. 1989).....	10
<i>O'Donnell v. Pennsylvania Dep't of Corrections</i> , 2011 WL 3163230 (M.D. Pa. July 26, 2011).....	11
<i>Project 74 Allentown, Inc. v. Frost</i> , 143 F.R.D. 77 (E.D. Pa. 1992).....	9, 10
<i>United States v. Pennsylvania Dep't of Envt'l Resources</i> , 923 F.2d 1071 (3d Cir. 1991).....	13

21
22
STATUTES & REGULATIONS

23 24 25 26 27 28 21 U.S.C. § 343.....	11
§ 467e	11
§ 678	11
Ch. 9, Subch. IV.....	11
Subch. V.....	11
Subch. VI.....	11

1	Subch. IX.	11
2	28 U.S.C. § 1331.	13
3	§ 1343(4).	13
4	§ 2201.	13
5	§ 2202.	13
6		
7	27 Cal. Code Regs. § 25701(a).	3, 12
8	§ 25705.	3
9	§ 27001(a).	3
10	§ 27001(b).	2, 3
11	Cal. Health & Safety Code § 25249.6.	3
12	§ 25249.10(b).	3
13	Federal Rule of Civil Procedure 8(a).	8
14	11.	9, 14
15	11(b).	9
16	11(b)(1).	10
17	11(b)(2).	10
18	11(b)(3).	10
19	11(c).	8
20	11(c)(5)(A).	10
21		
22		
23		
24		
25		
26		
27		
28		

INTRODUCTION

Plaintiff BabyAge.com, Inc. (“BabyAge”) admits that it exposes consumers and users of its furniture products in California to carcinogenic flame retardants without first warning them, in violation of California’s Proposition 65. To put a halt to this unlawful conduct, defendant Center for Environmental Health (“CEH”) brought a lawsuit against BabyAge in California over nine months ago and has been actively prosecuting that suit ever since. Despite this, BabyAge has steadfastly refused to appear in that action, and has informed CEH that it never intends to do so.

Rather than properly defending itself in the California action, BabyAge filed the instant suit, alleging that it brought this federal declaratory judgment action as a “necessary” measure to avert the “unconstitutional” application of California law causing it “irreparable harm.” Docket No. 1 (“Compl.”), ¶¶ 2, 5. Specifically, BabyAge contends that this Court should enjoin the California proceedings because (1) the warning requirements of Proposition 65 are preempted by federal law; and (2) these warning requirements place an undue burden on interstate commerce. Either of these claims could have been raised as defenses in the California suit. BabyAge filed its duplicative action here in this Court, which is presumably convenient for it but considerably inconvenient for CEH – and which lacks personal jurisdiction over CEH – because it does not want to hire local counsel in California. Consequently, CEH has been forced to expend significant resources, including hiring local Pennsylvania counsel, to defend itself here.

22 Adding insult to injury, BabyAge’s “constitutional” claims are patently
23 frivolous. BabyAge has identified no federal law that preempts the California law
24 CEH seeks to enforce, either implicitly or explicitly, as applied to *furniture* –
25 indeed, the only provision it references governs the mislabeling of *food*. Likewise,
26 it has alleged no plausible scenario under which the enforcement of Proposition 65
27 will place an undue burden on interstate commerce. Rather, it offers a
28 counterfactual version of Proposition 65’s requirements – which can (and have)

1 readily been met by scores of other furniture vendors – to further its illusory claim
 2 that compliance with the statute is onerous. Having presented no remotely
 3 meritorious arguments, it is plain that the only reason BabyAge has filed suit here is
 4 to increase CEH’s litigation costs; by applying this pressure, it hopes to coerce CEH
 5 to drop its California suit.

6 CEH does not take lightly the step of filing the instant motion for sanctions.
 7 Indeed, before doing so, it took pains to explain to BabyAge the frivolous nature of
 8 its claims, and to urge BabyAge to join the California proceedings instead. Since
 9 BabyAge has refused to withdraw this federal suit, CEH has no choice but to seek a
 10 monetary sanction in an amount sufficient to reimburse CEH for its attorneys’ fees
 11 in defending these sham proceedings. CEH asks for an award of sanctions jointly
 12 and severally from BabyAge and its attorney, Andrew J. Katsock, III.

13 **FACTUAL BACKGROUND**

14 **A. The Nature of the Dispute.**

15 As set forth in CEH’s concurrently filed Motion to Dismiss, the underlying
 16 California case involves the presence of tris(1,3-dichloro-2-propyl) phosphate
 17 (“TDCPP”), a toxic chemical additive known to the State of California to cause
 18 cancer. 27 Cal. Code Regs (“C.C.R.”) § 27001(b); Cox Decl., ¶ 9.¹ TDCPP is used
 19 to treat polyurethane foam, which is used as padding or cushioning in a variety of
 20 consumer products, including upholstered furniture. Cox Decl., ¶¶ 7-8 & Exh. 1, at
 21 3. Although TDCPP and other chemical flame retardants are added to furniture for
 22 the ostensible purpose of preventing fires, studies show that such chemicals afford
 23 no flammability protections, especially in comparison to non-toxic methods of fire
 24 control. Cox Decl., ¶ 13; *id.*, Exh. 3, at 1-3; *id.*, Exh. 4, at 21.

25 Proposition 65 is a public health and safety statute that requires the provision

26 ¹ CEH has submitted two declarations – one from Caroline Cox, Research
 27 Director of CEH, and one from Joseph Mann, of California counsel for CEH – in
 28 support of its Motion to Dismiss. As in that Motion, CEH will use “Cox Decl.” to
 refer to the former and “Mann Decl.” to refer to the latter.

1 of a “clear and reasonable” warning prior to any “knowing and intentional”
 2 exposure of persons in California to chemicals listed by the state as known to cause
 3 cancer, birth defects, or other reproductive toxicity. Cal. Health & Safety Code
 4 (“H&S”) § 25249.6. Because TDCPP is listed as a chemical known to cause cancer,
 5 warnings as to its carcinogenicity have been required since October 28, 2012. 27
 6 C.C.R. § 27001(a)-(b); H&S § 25249.10(b). This requirement applies generally to
 7 all TDCPP exposures caused by those who sell products to California consumers
 8 that contain TDCPP. No warning need be provided, however, on products that do
 9 not contain TDCPP, or that contain levels that do not cause health risks. The
 10 California Office of Environmental Health Hazard Assessment (“OEHHA”) has
 11 established a numeric “No Significant Risk Level” (“NSRL”) for TDCPP at 5.4
 12 µg/day, to serve as a presumptive “safe harbor” of an exposure causing no
 13 appreciable cancer risk. Cox Decl., ¶ 12 & Exh. 2, at 8; *see generally* 27 C.C.R. §
 14 25705. California regulations also allow the use of any scientifically defensible
 15 method “to establish that a level of exposure to a listed chemical poses no
 16 significant risk” even if numeric NSRLs are not met. 27 C.C.R. § 25701(a).
 17 Accordingly, a company selling furniture in California can comply with Proposition
 18 65 by (1) not using TDCPP; (2) using TDCPP in an amount that does not result in
 19 an exposure above the NSRL (or that otherwise satisfies OEHHA that the exposure
 20 poses no significant risk); or (3) providing a clear and reasonable warning for
 21 products with TDCPP.

22 **B. The Parties.**

23 CEH is a small non-profit corporation headquartered in Oakland, California.
 24 Cox Decl., ¶ 4. CEH is dedicated to protecting the public from environmental
 25 health hazards and toxic exposures. *Ibid.* In furtherance of the public interest, CEH
 26 has prosecuted hundreds of Proposition 65 cases in California courts against
 27 manufacturers, distributors, and retailers of various consumer products, and settled
 28 its claims with thousands of such defendants in court-approved Consent Judgments.

1 *Ibid.*

2 BabyAge is a Pennsylvania for-profit corporation headquartered in Wilkes-
 3 Barre. Compl., ¶ 6. BabyAge sells various infant's and children's products over the
 4 internet to consumers nationwide, including directly to consumers in California. *Id.*,
 5 ¶¶ 6, 12, 27(c).

6 **C. CEH's California Enforcement of Proposition 65 Against Sellers of
 7 Products Containing TDCPP.**

8 For years, CEH has been investigating the potential health hazards from the
 9 use of TDCPP, and other chemical flame retardants, in consumer products. Cox
 10 Decl., ¶ 7; Mann Decl., ¶ 4. Based on these extensive investigations, CEH has filed
 11 four Proposition 65 enforcement cases in the Superior Court for the County of
 12 Alameda involving TDCPP in a number of consumer products, including
 13 upholstered furniture. Cox Decl., ¶ 14; Mann Decl., ¶ 5.² These complaints have
 14 been deemed related cases by the California court, and are being jointly managed by
 15 the same judge in the Complex Case Department. Mann Decl., ¶ 6. Over the course
 16 of seven Case Management Conferences, the California court has become quite
 17 familiar with the facts and law surrounding Proposition 65 issues relating to the
 18 presence of TDCPP in consumer products. *Ibid.*

19 Most of the over 70 entities named as defendants in CEH's related California
 20 cases have chosen to settle their disputes with CEH by way of judicially-approved
 21 Consent Judgments, in which they promise to reformulate their products to contain

22 ² *CEH v. A Baby, Inc., et al.*, Case No. RG-13667688 (filed February 15,
 23 2013) involves allegations of TDCPP in foam-cushioned upholstered furniture,
 24 foam-cushioned pads for infants and children to lie on, and foam-cushioned mattress
 25 toppers. *CEH v. Ameriwood Industries, Inc., et al.*, Case No. RG-13673582 (filed
 26 March 29, 2013) involves allegations of TDCPP in upholstered furniture and
 27 reclining pads. *CEH v. Britax Child Safety, Inc., et al.*, RG-13683725 (filed June
 28 14, 2013) ("the *Britax Action*") involves allegations of TDCPP in upholstered
 furniture and reclining pads. *Center for Environmental Health v. Acoustical
 Solutions, Inc., et al.*, Case No. RG-13707315 (filed December 18, 2013) involves
 allegations of TDCPP in acoustic and soundproofing foam. Mann Decl., ¶ 5.

1 no TDCPP whatsoever. Mann Decl., ¶ 7. Over 30 of these defendants have been
 2 out-of-state, and have hired local counsel to participate in the California
 3 proceedings. *Ibid.* The California court has already heard three rounds of Consent
 4 Judgment approval motions, in which it has approved all of CEH's Consent
 5 Judgments as satisfying the public interest purposes of Proposition 65. *Ibid.*

6 **D. BabyAge's Involvement in the California Litigation.**

7 On April 5, 2013, CEH purchased an item of upholstered furniture – a nursery
 8 “glider” chair – in California from BabyAge’s website. Cox Decl., ¶ 15. No
 9 Proposition 65 warning was provided on the website prior to sale or on the product
 10 itself. *Ibid.* When an initial screening indicated that the item contained chlorine (a
 11 constituent of TDCPP), CEH sent the item to an analytical laboratory for
 12 confirmatory testing. *Ibid.* The lab testing indicated that the item in fact contained
 13 a substantial amount of TDCPP. *Ibid.*

14 Based on this evidence, on May 16, 2013, CEH served a Notice of Violation
 15 on BabyAge and the pertinent government agencies alleging Proposition 65
 16 violations as to BabyAge’s California sales of upholstered furniture containing
 17 TDCPP, including but not limited to the glider chair. Cox Decl., ¶ 15; Mann Decl.,
 18 ¶ 9 & Exh. 4. Unlike most of the defendants in the related California TDCPP cases,
 19 BabyAge did not attempt to contact CEH in response to its pre-suit Notice. Mann
 20 Decl., ¶ 9.

21 On August 29, 2013, CEH added BabyAge as a named defendant to the
 22 pending *Britax* Action in California. Mann Decl., ¶ 10 & Exh. 5-6. On October 4,
 23 2013, counsel for BabyAge contacted CEH, purportedly to commence settlement
 24 talks. *Id.*, ¶ 11. Based on these representations, CEH granted BabyAge a 15-day
 25 extension on its responsive pleading date, out to October 30. *Ibid.*

26 On October 8, 2013, nearly five months after initially notifying BabyAge of
 27 its TDCPP contamination problem, CEH purchased another item of upholstered
 28 furniture containing TDCPP – a children’s chair – in California from BabyAge’s

1 website, again without a warning of any kind as to the carcinogenic risks of TDCPP.
 2 Cox Decl., ¶ 16.

3 On November 12, 2013, CEH emailed counsel for BabyAge and the CEO of
 4 BabyAge in furtherance of settlement discussions. Mann Decl., ¶ 12. In that email,
 5 CEH notified BabyAge about the second item of contaminated children's furniture,
 6 and also noted that BabyAge's responsive pleading was overdue. *Ibid.* On
 7 December 4, 2013, having heard nothing in the intervening period, CEH emailed
 8 BabyAge's counsel and CEO to indicate that written discovery would soon be
 9 propounded, again noting that BabyAge's responsive pleading was overdue. *Ibid.*
 10 On December 7, 2013, counsel for BabyAge emailed CEH regarding settlement, but
 11 did not mention the overdue responsive pleading. *Ibid.*

12 On December 13, 2013, CEH propounded its first set of written discovery
 13 requests on BabyAge. Mann Decl., ¶ 13. BabyAge did not respond, despite good
 14 faith efforts by CEH to secure responses. *Id.*, ¶¶ 13-14, 17. On March 5, 2014, in
 15 furtherance of anticipated future default proceedings, CEH served a second set of
 16 written discovery requests on BabyAge. *Id.*, ¶ 15. Again, BabyAge did not
 17 respond. *Ibid.*

18 **E. BabyAge's Duplicative Pennsylvania Suit.**

19 Instead, on March 11, 2014, CEH's attorneys in the California suit received a
 20 fax from counsel for BabyAge attaching a copy of BabyAge's Pennsylvania
 21 complaint, apparently filed in this Court on March 7, 2014. Mann Decl., ¶ 16. The
 22 Pennsylvania complaint was verified by BabyAge's CEO, John M. Kiefer, and was
 23 filed by Andrew J. Katsock, III, the same counsel representing BabyAge in the
 24 California dispute. Compl., pp. 12-13. BabyAge's suit against CEH seeks a
 25 declaratory judgment on two grounds. First, the complaint asserts, Proposition 65 is
 26 unconstitutional as applied to BabyAge's sale of furniture because its warning
 27 requirements are preempted by the Federal Food, Drug and Cosmetic Act ("FDCA")
 28 and unspecified federal laws administered by the U.S. Department of Agriculture

1 (“USDA”). *Id.*, ¶¶ 21-24. Second, the complaint contends, Proposition 65 is
 2 unconstitutional as applied to BabyAge because its warning requirements place an
 3 undue burden on interstate commerce and will impose crippling compliance costs on
 4 BabyAge. *Id.*, ¶¶ 25-28. Although not styled as an enumerated “count,” the
 5 complaint also seeks a ruling that CEH lacks standing to sue in both state and
 6 federal court because it has suffered no injury. *Id.*, ¶ 17, Prayer ¶ C.

7 BabyAge’s complaint does not explain why any of these claims have not been
 8 raised as affirmative defenses in the California suit. The complaint does suggest,
 9 however, that BabyAge prefers to litigate its defenses in this Court, rather than in
 10 the California court where suit has been pending against it for over nine months,
 11 because it does not want to incur the expense of hiring local California counsel.
 12 Compl., ¶ 13. Tellingly, BabyAge’s federal complaint does *not* deny that it exposes
 13 consumers of its products to toxic chemicals or its liability under Proposition 65: to
 14 the contrary, the company straightforwardly admits that it did, in fact, sell
 15 upholstered furniture products containing TDCPP into California after the October
 16 28, 2012 effective date, and that BabyAge did not provide Proposition 65 warnings
 17 on its products until November 2013. *Id.*, ¶¶ 12, 15. The complaint also admits that
 18 BabyAge appeared in an earlier Proposition 65 suit brought by CEH in San
 19 Francisco Superior Court involving toxic lead in children’s lunchboxes, which it
 20 ultimately settled by way of Consent Judgment. *Id.*, ¶ 13; *see also* Mann Decl., ¶ 8
 21 & Exh. 3, ¶¶ 2, 4.

22 **F. CEH’s Unsuccessful Attempts to Convince BabyAge Not to Pursue the**
23 **Frivolous Pennsylvania Action.**

24 On March 18, 2014, BabyAge reached out to CEH for the first time in over
 25 four months to re-engage settlement discussions. Mann Decl., ¶ 18. Over the
 26 course of the next several weeks, the parties discussed potential settlement options,
 27 but were unable to reach mutually agreeable terms. *Ibid.* Throughout these talks,
 28 CEH attempted to impress upon BabyAge the frivolousness of the claims raised in

1 its declaratory judgment suit, and tried to convince BabyAge that these issues ought
 2 to be resolved, if anywhere, in the pending California action. *Ibid.* Specifically, on
 3 March 26, 2014, CEH sent BabyAge a lengthy email (1) explaining why its
 4 preemption and Dormant Commerce Clause claims were meritless, (2) noting that
 5 the Pennsylvania court lacks personal jurisdiction over CEH, (3) noting that the
 6 allegations in the complaint are defective under recent Supreme Court precedent
 7 interpreting Fed. R. Civ. P. 8(a), and (4) explaining that the Pennsylvania suit is
 8 subject to a discretionary dismissal as duplicative of the first-filed California action.
 9 *Ibid.* CEH also warned BabyAge that, if BabyAge continues to fail to appear before
 10 the California Court, CEH will have no choice but to seek a default judgment with
 11 potential civil penalties in the millions of dollars, plus a full recoupment of CEH's
 12 attorneys' fees and costs. *Ibid.* During these discussions, BabyAge made it clear
 13 that the company is unconcerned about the prospects of a California default
 14 judgment, that it has no intention of ever participating in the California suit, and that
 15 it intends to vigorously prosecute its suit before this Court instead. *Ibid.* Based on
 16 these representations, CEH hired its California counsel to assist in its Pennsylvania
 17 defense, and hired local counsel as well. Cox Decl., ¶ 17.

18 On April 22, 2014, CEH sent BabyAge a letter indicating that the filing of the
 19 Pennsylvania complaint, which has no colorable legal basis and appears to have
 20 been filed solely to harass CEH in an attempt to gain leverage in the California suit,
 21 constitutes a violation of Fed. R. Civ. P. 11(c). Mann Decl., ¶ 18 & Exh. 7. The
 22 letter explained why BabyAge's preemption argument is flawed, and set forth case
 23 law specifically rejecting the principle that Proposition 65 is preempted by the
 24 FDCA. *Id.*, Exh. 7 (citing *Committee of Dental Amalgam Mfrs. & Distrib. v.*
 25 *Stratton*, 92 F.3d 801, 813 (9th Cir. 1996)). The letter also noted that the complaint
 26 contains inaccurate statements regarding the absence of California "safe harbor"
 27 levels for TDCPP and the necessity of product labeling (both of which are central to
 28 BabyAge's argument that Proposition 65 places "undue burden" on interstate

1 commerce), and cited Supreme Court authority rejecting a similar challenge to state
 2 health and safety laws. *Ibid.* (citing *General Motors Corp. v. Tracy*, 519 U.S. 278,
 3 306 (1997)). CEH asked BabyAge to provide legal authority supporting its facially
 4 invalid preemption and Commerce Clause arguments; otherwise, CEH warned, it
 5 would seek sanctions under Rule 11 if BabyAge forced it to draft a Motion to
 6 Dismiss. *Ibid.* CEH also requested an explanation of why BabyAge had not raised
 7 its federal defenses in the pending California suit (especially given its admission that
 8 the California court has personal jurisdiction over it), and, to the extent that
 9 BabyAge alleged a lack of resources to litigate the case in California, to explain how
 10 it nonetheless had ample resources to prosecute its Pennsylvania suit. *Ibid.*
 11 BabyAge neglected to respond to this letter.

12 **LEGAL STANDARD FOR SANCTIONS**

13 Under Federal Rule of Civil Procedure 11(b), an attorney who submits papers
 14 to a federal court certifies that:

15 (1) [the filing] is not being presented for any improper purpose, such as
 16 to harass, cause unnecessary delay, or needlessly increase the cost of
 17 litigation;

18 (2) the claims, defenses, and other legal contentions are warranted by
 19 existing law or by a nonfrivolous argument for extending,
 20 modifying, or reversing existing law or for establishing new law;
 21 [and]

22 (3) the factual contentions have evidentiary support or, if specifically so
 23 identified, will likely have evidentiary support after a reasonable
 24 opportunity for further investigation or discovery.

25 As the Third Circuit has put it, “[t]he Rule imposes an obligation on counsel and
 26 client [to] ‘Stop, Think, Investigate and Research’ before filing papers either to
 27 initiate a suit or to conduct the litigation.” *Project 74 Allentown, Inc. v. Frost*, 143
 28 F.R.D. 77, 82 (E.D. Pa. 1992) (quoting *Gaiardo v. Ethyl Corp.*, 835 F.2d 479, 482
 (3d Cir. 1987)). Rule 11 is governed by standard of “objective reasonableness,”
 making “the subjective intent or belief of the signer” irrelevant. *Id.* at 82-83 (“[A]

1 pure heart and an empty head' is not a defense to a Rule 11 violation.”). Although
 2 such reasonableness is generally determined from the perspective at the time the
 3 document was filed, “parties will not be entitled to continuing immunity if they
 4 acquire or should acquire knowledge under the Rule’s standard before a later filing.”
 5 *Hanoverian, Inc. v. Pennsylvania Dep’t of Env’tl. Protection*, 2008 WL 906545, at
 6 *9 (M.D. Pa. Mar. 31, 2008) (quoting *Gaiardo*, 835 F.2d at 484).

7 A legal argument is “clearly unreasonable” for purposes of Rule 11(b)(2)
 8 where “settled law opposes [the] argument and counsel does not confront or attempt
 9 to distinguish adverse authority,” or where “[the] argument consists of dubious legal
 10 propositions unsupported by legal research.” *Matthews v. Freedman*, 128 F.R.D.
 11 194, 200 (E.D. Pa. 1989). Where such an argument is made by a represented party,
 12 the proper subject of sanctions is the attorney, not the client. *Cvetko v. Derry Tp.*
 13 *Police Dep’t*, 2010 WL 3338256, at *5 (M.D. Pa. Aug. 24, 2010) (citing Fed. R.
 14 Civ. P. 11(c)(5)(A)). For violations of Rule 11(b)(1) (improper purpose) or Rule
 15 11(b)(3) (unsupported factual contentions), however, the court may impose
 16 sanctions on the attorney *or* the client, at its discretion. *Project 74*, 143 F.R.D. at
 17 83.

18 “Once a court finds a violation of Rule 11, the imposition of sanctions is
 19 mandatory.” *Cvetko*, 2010 WL 3338256, at *2. One permissible measure of
 20 sanctions is an award of attorneys’ fees and costs. *E.g., id.* at *7 (awarding same).
 21 “The starting point for a determination of attorney’s fees, the lodestar calculation, is
 22 the product of the number of hours reasonably expended in responding to the
 23 frivolous paper times an hourly fee based on the prevailing market rate.” *Lease v.*
 24 *Fishel*, 712 F. Supp. 2d 359, 378 (M.D. Pa. 2010).

25 In addition to Rule 11, federal courts have the inherent authority to sanction
 26 both clients and attorneys for “bad faith” conduct, including needlessly increasing
 27 litigation costs. *Chambers v. NASCO, Inc.*, 501 U.S. 32, 46-48 (1991). An award of
 28 attorneys fees may be assessed as a sanction under this inherent power. *Id.* at 45;

1 *O'Donnell v. Pennsylvania Dep't of Corrections*, 2011 WL 3163230, at *11 (M.D.
 2 Pa. July 26, 2011).

3 **ARGUMENT**

4 **I. BABYAGE'S CLAIMS HAVE NO COLORABLE LEGAL BASIS, AND
 5 ARE FOUNDED ON FALSE ALLEGATIONS.**

6 As set forth in CEH's accompanying Motion to Dismiss, BabyAge's
 7 preemption and Commerce Clause claims are legally groundless. Facially, the claim
 8 that the sale and labeling of *furniture* in any way encroaches upon the regulatory
 9 purview of the *Food and Drug* Administration or the U.S. Department of
 10 *Agriculture* is absurd. It is patently false that the FDCA authorizes the FDA to
 11 "make continuing determinations about the safety (including carcinogenicity and
 12 reproductive toxicity) of all substances in the United States consumer product
 13 supply," Compl., ¶ 22(a), or that "FDA has plenary jurisdiction over product
 14 labeling," *id.*, ¶ 22(e). The FDCA regulates five things: food, drugs, cosmetics,
 15 medical devices, and tobacco products. 21 U.S.C., Ch. 9, Subch. IV, V, VI & IX. It
 16 does not regulate *furniture*, or even the polyurethane foam to which TDCPP is
 17 added. Indeed, the *single* provision of the FDCA to which BabyAge cites – 21
 18 U.S.C. § 343 (Compl., ¶ 22(e)) – regulates "misbranded food." As for preemption
 19 by "federal statutes that govern the labeling of products" administrated by the
 20 USDA, BabyAge cannot identify a single legal provision that applies generally to all
 21 consumer products, or specifically to furniture. Indeed, CEH searched the entirety
 22 of the United States Code for a federal statute "contain[ing] an express prohibition
 23 against state imposition of any 'marking, labeling, packaging, or ingredient
 24 requirements in addition, to, or different than those made under' the respective
 25 acts," *id.*, ¶ 23(a), and found exactly two: 21 U.S.C. § 467e (which applies to
 26 "poultry and poultry products inspection"), and 21 U.S.C. § 678 (which applies to
 27 "meat inspection"). BabyAge's preemption argument is spun out of whole cloth.

28 BabyAge's Dormant Commerce Clause argument fares no better. CEH is

1 aware of no court opinion holding that the operation of Proposition 65, which has
 2 been in continuous effect since 1986, places an undue burden on interstate
 3 commerce, and such a finding would violate Supreme Court precedent generally.
 4 Moreover, many of BabyAge’s supporting allegations are outright fabrications.
 5 BabyAge alleges that “there are no established levels of TDCPP deemed ‘safe’ with
 6 respect to carcinogenicity.” Compl., ¶ 26(b). To the contrary, OEHHA has
 7 established a discrete numeric NSRL for TDCPP. Cox Decl., ¶ 12 & Exh. 2, at 8.
 8 BabyAge alleges that it “cannot determine that a product that has a detectable
 9 amount of TDCPP, however small, will be found to satisfy the ‘no significant risk’
 10 requirement.” Compl., ¶ 26(d). Actually, BabyAge can use the same methods used
 11 by OEHHA in listing TDCPP, or any other “evidence, standards, risk assessment
 12 methodologies, principles, assumptions or levels” that BabyAge can show to be
 13 scientifically defensible. 27 C.C.R. § 25701(a). BabyAge alleges that “Proposition
 14 65 in effect requires the use of different labels for products sold in California than
 15 are used in other parts of the United States.” Compl., ¶ 27(d). This is not true:
 16 BabyAge can comply with Proposition 65 by providing website warnings – *as it*
 17 *claims to be doing now* (*id.*, ¶ 16) – or, better still, by selling children’s furniture
 18 that does not contain toxic TDCPP. BabyAge’s assertions of “undue burden” are
 19 also empirically contraindicated by the fact that (1) it is *cheaper* to make products
 20 that do not contain TDCPP, since treated foam is more expensive than untreated
 21 foam, Cox. Decl., Exh. 3, at 28; (2) over 30 non-Californian defendants have
 22 already agreed to voluntarily reformulate a variety of consumer products, including
 23 upholstered furniture, in settling CEH’s Proposition 65 claims with respect to
 24 TDCPP, Mann Decl., ¶ 7; and (3) BabyAge itself has managed to comply with
 25 Proposition 65 in the past by committing to reformulate children’s lunchboxes to
 26 contain no actionable levels of lead, *id.*, Exh. 3, ¶ 2.

27 BabyAge’s complaint is riddled with other factual inaccuracies as well. For
 28 instance, it is not true that “[p]ublished scientific literature indicates that TDCPP is

widely found in nature," Compl., ¶ 20 – TDCPP is made in laboratories and then added to products, Cox Decl., ¶ 8 & Exh. 1, at 2. It is not true that "TDCPP can be detected in virtually all flame retardant foam cushioning products," Compl., ¶ 20 – CEH has tested hundreds of foam-containing consumer products (including upholstered furniture, nap mats, changing pads, car seats, infant walkers, mattress toppers, and acoustical foam) and a percentage of these products do *not* contain TDCPP. Cox Decl., ¶ 7; *see also id.*, Exh. 1, at 3 (TDCPP found in only one-third of foam-cushioned children's products). Even BabyAge's allegations that "[t]he Court has jurisdiction over this action pursuant to 28 U.S.C. § 1331, 1343(4), 2201 and 2202," Compl., ¶ 8, are defective, since "federal defenses to state law claims cannot create federal jurisdiction" and "the Declaratory Judgment Act does not confer subject matter jurisdiction," *United States v. Pennsylvania Dep't of Envt'l Resources*, 923 F.2d 1071, 1079 (3d Cir. 1991). BabyAge's approach to filing this suit has been the exact opposite of the "Stop, Think, Investigate and Research" approach mandated by the Third Circuit.

II. BABYAGE BROUGHT THIS SUIT FOR AN IMPROPER PURPOSE.

As detailed above, there has always been an available forum in which BabyAge could assert its defenses: the pending California action. That Court already has institutional knowledge of Proposition 65 (both generally and as applied to TDCPP in furniture), is already familiar with specific facts regarding BabyAge, and has the institutional competence to adjudicate the interplay between state and federal law. BabyAge's gambit has been to ignore the California proceedings altogether, buying itself time to craft a plan to attempt to highjack that action into a more convenient forum for it alone, while forcing CEH to fight a battle on two fronts.³ This is not a proper use of the Declaratory Judgment Act, and certainly

³ Even now, BabyAge seeks to have this Court make expansive rulings that are applicable *only to the California action*, and not to *this* action. *E.g.*, Compl., ¶ 17, Prayer ¶ C (asking this Court to find that CEH has no standing in the California action).

1 evidences a bad faith scheme to increase litigation costs for CEH, while needlessly
 2 wasting this Court's scarce judicial resources as well. Federal courts have readily
 3 assessed monetary sanctions under similar circumstances. *E.g., Lal v. Borough of*
 4 *Kennett Square*, 935 F. Supp. 570, 576 (E.D. Pa. 1996) (assessing attorneys' fees
 5 and additional monetary penalty against plaintiff who brought specious claims to
 6 harass defendants).

7 BabyAge has shown additional bad faith by pressing forward with its
 8 Pennsylvania suit even after CEH informed the company about the meritless nature
 9 of its constitutional arguments.⁴ CEH gave BabyAge one clear chance to drop this
 10 suit, thereby absolving the company of liability under Rule 11, but BabyAge would
 11 not relent. BabyAge has no one but itself and its attorney to blame for its present
 12 predicament.

13 **III. THE COURT SHOULD IMPOSE SANCTIONS AGAINST BABYAGE
 14 SUFFICIENT TO COMPENSATE CEH FOR COSTS INCURRED IN
 15 DEFENDING THIS DUPLICATIVE, FRIVOLOUS SUIT.**

16 CEH submits that a stiff monetary sanction is required both to compensate
 17 CEH for the time it has been forced to spend on defending this unreasonably filed
 18 lawsuit, and to deter BabyAge and its counsel from future mischief. As set forth in
 19 the Declaration of Joseph Mann accompanying CEH's contemporaneous Motion to
 20 Dismiss, CEH has incurred over \$45,000 in legal fees and costs between its
 21 California and Pennsylvania counsel, none of which would have been necessary had
 22 BabyAge taken CEH's earlier warnings to heart.⁵ Mann Decl., ¶ 21-26. Sharp
 23 tactics such as those practiced by BabyAge have no place in the federal courts, and
 24 this Court rightly should put an end to them.

25

 ⁴ CEH raised the issues regarding lack of personal jurisdiction and abstention
 26 months ago as well. Mann Decl., ¶ 18.

27 ⁵ CEH reserves the right to supplement this amount based on further time and
 28 costs involved in replying to BabyAge's opposition to this Motion and the Motion to
 Dismiss.

CONCLUSION

For the foregoing reasons, Defendant CEH respectfully requests that the Court impose a monetary sanction on BabyAge and/or its attorney, Andrew J. Katsock, III.

DATED: June 3, 2014

Respectfully submitted,

LEXINGTON LAW GROUP

FAIR SHAKE
ENVIRONMENTAL LEGAL
SERVICES
Oday Salim (PA Bar No. 309542)
osalim@fairshake-els.org
3445 Butler Street, Suite 102
Pittsburgh, PA 15201
Telephone: (412) 904-2774
Facsimile: (412) 291-1197

/s/ Mark N. Todzo
Mark N. Todzo (CA Bar No. 168389)
mtodzo@lexlawgroup.com
(Admitted *pro hac vice*)
Joseph Mann (CA Bar No. 207968)
jmann@lexlawgroup.com
(Admitted *pro hac vice*)
503 Divisadero Street
San Francisco, CA 94117
Telephone: (415) 913-7800
Facsimile: (415) 759-4112

*Attorneys for Defendant Center for
Environmental Health*